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# Community Services Scrutiny Committee

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Date: **Monday 6 April 2009**

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Time: **10.00 am**

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Place: **The Council Chamber, Brockington, 35  
Hafod Road, Hereford**

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Notes: Please note the **time, date** and **venue** of the meeting.

*For any further information please contact:*

*David Penrose, Democratic Services Officer  
Tel:01432 383690*

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**Email - [dpenrose@herefordshire.gov.uk](mailto:dpenrose@herefordshire.gov.uk)**

**Herefordshire Council**



# AGENDA

## for the Meeting of the Community Services Scrutiny Committee

To:	Councillor Councillor	TM James (Chairman) PM Morgan (Vice-Chairman)
Councillors	DJ Benjamin, GFM Dawe, BA Durkin, DW Greenow, KS Guthrie, MAF Hubbard, B Hunt, RH Smith and RV Stockton	
Co-opted Members	Mrs G Churchill (HALC), Mrs J Evans (National Farmers Union), Mr PH Hands (Visit Herefordshire) and Mr G. Woodman (Hereford and Worcester Chamber of Commerce)	

	Pages
<b>1. APOLOGIES FOR ABSENCE</b>	
To receive apologies for absence.	
<b>2. NAMED SUBSTITUTES</b>	
To receive any details of Members nominated to attend the meeting in place of a Member of the Committee.	
<b>3. DECLARATIONS OF INTEREST</b>	
To receive any declarations of interest by Members in respect of items on the Agenda.	
<b>GUIDANCE ON DECLARING PERSONAL AND PREJUDICIAL INTERESTS AT MEETINGS</b>	
The Council's Members' Code of Conduct requires Councillors to declare against an Agenda item(s) the nature of an interest and whether the interest is personal or prejudicial. Councillors have to decide first whether or not they have a personal interest in the matter under discussion. They will then have to decide whether that personal interest is also prejudicial.	
A personal interest is an interest that affects the Councillor more than most other people in the area. People in the area include those who live, work or have property in the area of the Council. Councillors will also have a personal interest if their partner, relative or a close friend, or an organisation that they or the member works for, is affected more than other people in the area. If they do have a personal interest, they must declare it but can stay and take part and vote in the meeting.	
Whether an interest is prejudicial is a matter of judgement for each Councillor. What Councillors have to do is ask themselves whether a member of the public – if he or she knew all the facts – would think that the Councillor's interest was so important that their decision would be affected	

by it. If a Councillor has a prejudicial interest then they must declare what that interest is and leave the meeting room.

**4. MINUTES (TO FOLLOW)**

To approve and sign the Minutes of the meeting held on 11 March 2009.

**5. SUGGESTIONS FROM MEMBERS OF THE PUBLIC ON ISSUES FOR FUTURE SCRUTINY**

To consider suggestions from members of the public on issues the Committee could scrutinise in the future.

**6. REVENUE BUDGET MONITORING 2008/09**

1 - 4

To advise Members of the financial position for the Community Services budgets for the period to 28 February 2009.

**7. ENVIRONMENT & CULTURE AND REGENERATION DIRECTORATES: PERFORMANCE FOR THE NINE-MONTH PERIOD TO DECEMBER 2008**

5 - 16

To report on the progress towards achievement of targets for 2008-09 relevant to the Community Services Scrutiny Committee and contained within the Environment & Culture and Regeneration Directorates Plans.

**8. PROGRESS REPORT ON ACTION PLAN FOR THE EDGAR STREET GRID (ESG) SCHEME**

17 - 22

To update Members on progress and delivery of the Action Plan in response to the Scrutiny Review of the Edgar Street Grid Scheme (ESG).

**9. WORK PROGRAMME**

23 - 26

To consider the Committee's work programme.

## **PUBLIC INFORMATION**

### **HEREFORDSHIRE COUNCIL'S SCRUTINY COMMITTEES**

The Council has established Scrutiny Committees for Adult Social Care and Strategic Housing, Childrens' Services, Community Services, Environment, and Health. A Strategic Monitoring Committee scrutinises corporate matters and co-ordinates the work of these Committees.

The purpose of the Committees is to ensure the accountability and transparency of the Council's decision making process.

The principal roles of Scrutiny Committees are to

- Help in developing Council policy
- Probe, investigate, test the options and ask the difficult questions before and after decisions are taken
- Look in more detail at areas of concern which may have been raised by the Cabinet itself, by other Councillors or by members of the public
- "call in" decisions - this is a statutory power which gives Scrutiny Committees the right to place a decision on hold pending further scrutiny.
- Review performance of the Council
- Conduct Best Value reviews
- Undertake external scrutiny work engaging partners and the public

Formal meetings of the Committees are held in public and information on your rights to attend meetings and access to information are set out overleaf

## **PUBLIC INFORMATION**

### **Public Involvement at Scrutiny Committee Meetings**

You can contact Councillors and Officers at any time about Scrutiny Committee matters and issues which you would like the Scrutiny Committees to investigate.

There are also two other ways in which you can directly contribute at Herefordshire Council's Scrutiny Committee meetings.

#### **1. Identifying Areas for Scrutiny**

At the meeting the Chairman will ask the members of the public present if they have any issues which they would like the Scrutiny Committee to investigate, however, there will be no discussion of the issue at the time when the matter is raised. Councillors will research the issue and consider whether it should form part of the Committee's work programme when compared with other competing priorities.

Please note that the Committees can only scrutinise items which fall within their specific remit (see below). If a matter is raised which falls within the remit of another Scrutiny Committee then it will be noted and passed on to the relevant Chairman for their consideration.

#### **2. Questions from Members of the Public for Consideration at Scrutiny Committee Meetings and Participation at Meetings**

You can submit a question for consideration at a Scrutiny Committee meeting so long as the question you are asking is directly related to an item listed on the agenda. If you have a question you would like to ask then please submit it **no later than two working days before the meeting** to the Committee Officer. This will help to ensure that an answer can be provided at the meeting. Contact details for the Committee Officer can be found on the front page of this agenda.

Generally, members of the public will also be able to contribute to the discussion at the meeting. This will be at the Chairman's discretion.

(Please note that the Scrutiny Committees are not able to discuss questions relating to personal or confidential issues.)

## **Remits of Herefordshire Council's Scrutiny Committees**

### **Adult Social Care and Strategic Housing**

*Statutory functions for adult social services including:*

*Learning Disabilities  
Strategic Housing  
Supporting People  
Public Health*

### **Children's Services**

*Provision of services relating to the well-being of children including education, health and social care.*

### **Community Services Scrutiny Committee**

*Libraries*

*Cultural Services including heritage and tourism*

*Leisure Services*

*Parks and Countryside*

*Community Safety*

*Economic Development*

*Youth Services*

### **Health**

*Planning, provision and operation of health services affecting the area*

*Health Improvement*

*Services provided by the NHS*

### **Environment**

*Environmental Issues*

*Highways and Transportation*

### **Strategic Monitoring Committee**

*Corporate Strategy and Finance*

*Resources*

*Corporate and Customer Services*

*Human Resources*

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### **YOU HAVE A RIGHT TO: -**

- Attend all Council, Cabinet, Committee and Sub-Committee meetings unless the business to be transacted would disclose 'confidential' or 'exempt' information.
- Inspect agenda and public reports at least five clear days before the date of the meeting.
- Inspect minutes of the Council and all Committees and Sub-Committees and written statements of decisions taken by the Cabinet or individual Cabinet Members for up to six years following a meeting.
- Inspect background papers used in the preparation of public reports for a period of up to four years from the date of the meeting. (A list of the background papers to a report is given at the end of each report). A background paper is a document on which the officer has relied in writing the report and which otherwise is not available to the public.
- Access to a public Register stating the names, addresses and wards of all Councillors with details of the membership of Cabinet and of all Committees and Sub-Committees.
- Have a reasonable number of copies of agenda and reports (relating to items to be considered in public) made available to the public attending meetings of the Council, Cabinet, Committees and Sub-Committees.
- Have access to a list specifying those powers on which the Council have delegated decision making to their officers identifying the officers concerned by title.
- Copy any of the documents mentioned above to which you have a right of access, subject to a reasonable charge (20p per sheet subject to a maximum of £5.00 per agenda plus a nominal fee of £1.50 for postage).
- Access to this summary of your rights as members of the public to attend meetings of the Council, Cabinet, Committees and Sub-Committees and to inspect and copy documents.

## **Please Note:**

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## **Public Transport Links**

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If you have any questions about this agenda, how the Council works or would like more information or wish to exercise your rights to access the information described above, you may do so either by telephoning the officer named on the front cover of this agenda or by visiting in person during office hours (8.45 a.m. - 5.00 p.m. Monday - Thursday and 8.45 a.m. - 4.45 p.m. Friday) at the Council Offices, Brockington, 35 Hafod Road, Hereford.



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**COUNTY OF HEREFORDSHIRE DISTRICT COUNCIL**

**BROCKINGTON, 35 HAFOD ROAD, HEREFORD.**

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Please do not allow any items of clothing, etc. to obstruct any of the exits.

Do not delay your vacation of the building by stopping or returning to collect coats or other personal belongings.

**REVENUE BUDGET MONITORING 2008/09****Report By: Director of Resources****Wards Affected**

County-wide.

**Purpose**

1. To advise Members of the financial position for the Community Services budgets for the period to 28 February 2009. The report lists the variances against budget at this stage in the year and a projected outturn for 2008/09.

**Financial Implications**

2. The current position for Community Services is a projected underspend of £128,000. The Community Services Scrutiny Portfolio includes services within the Environment & Culture Directorate and the Regeneration Directorate. Projected underspends of £113,000 are within the Regeneration Directorate and £15,000 are within the Environment & Culture Directorate.

**Considerations**

3. The detailed Budget Monitoring Report to 28<sup>th</sup> February 2009 is attached at Appendix I for Members' consideration.
4. The total Community Services budget for 2008/09 has increased to £10,057,926 from the amount reported to previous meeting, which was £9,953,992.
5. This increase of £103,934 results from the receipt of budget from The Area Based Grant of £181,934 within Community Safety and the reduction of budget of £78,000 to Leisure budgets. Leisure services have made a capital contribution to purchase Gym equipment, which was previously leased of £85,000 and have received an increase of £7,000 inflation on Job evaluation from central council budgets.

The summary position is set out in the table below.

<b>2008/09</b>	<b>Budget</b>	<b>Projected Outturn</b>	<b>Overspend (Underspend)</b>
<b>Service Area</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Community Leisure &amp; HALO</b>	1539	1764	225
<b>Funding from General Reserves</b>	=	(200)	(200)
<b>Sub-total Community Leisure &amp; HALO</b>		1564	25
<b>Cultural Service</b>	3939	3939	0
<b>Parks, Countryside &amp; PROW</b>	2190	2150	(40)
<b>Economic &amp; Community Services</b>	2139	2058	(81)
<b>Management</b>	251	219	(32)
<b>Community Services Total</b>	<b>10058</b>	<b>9930</b>	<b>(128)</b>

Further information on the subject of this report is available from Shirley Coulter, Community Services Accountant (Tel: 01432 261825)

**Community Leisure & HALO**

6. Leisure expenditure is expected to exceed current budget by £200,000 in relation to the HALO Job evaluation payment issue. The Council has a legal requirement to meet in full the financial impact of increases in pay of transferred posts affected by the single status agreement. The original central budget was set based on assumptions that were reasonable at the time about pay grades. Over time funding has become insufficient as staff have progressed through pay grades. This shortfall in budget on job evaluation costs will be met at year end from general fund reserves. The treatment of the position in 2009/10 has been reviewed as part of the budget setting process
7. There is a further expected overspend of £25,000 on Community Leisure relating to the maintenance and running costs of the various leisure sites.

**Parks Countryside & PROW**

8. There is an expected overspend of £10,000 on PROW and this is mainly due to contract inflation on works carried out by Amey Wye Valley Ltd. There is an expected underspend of £50,000 on parks and countrysides in relation to works held back or funded from Commuted sums in order to manage budget pressures within the Environment & Culture Directorate.

**Economic and Community Services**

9. Economic Development are expected to underspend by £65,000, this being due to vacancy savings of £20,000 and the return of unspent grant from the Edgar Street Grid project of £45,000. Community Regeneration is forecasting to underspend by £16,000 due to savings on grant expenditure. Management is also expected to underspend by £32,000 due to a reduction in activity, in order to manage budget pressures within the regeneration directorate.
10. The Chief Executive gave clear instructions that Directorates are to deliver balanced budgets. As a result all directorates have put together budget recovery plans with the support of Financial Services. The projections for Community services form part of the plans for the respective Regeneration and Environment and Culture Directorates.

**RECOMMENDATION**

**THAT the report be noted.**

**BACKGROUND PAPERS**

- None identified

**APPENDIX**

Appendix 1 – Summary Revenue Budget Monitoring Report 2008/09 to 28<sup>th</sup> February 2009

**SUMMARY REVENUE BUDGET MONITORING REPORT 2008/09**  
**PERIOD TO 28TH FEBRUARY 2009**

	Full Year Budget £000	Actual to Period 11 £000	Budget to Period 11 £000	Variance Overspend/ (Underspend) to Period 11 £000	Forecast Outturn Variance Overspend (underspend) £000
Arts	592	557	564	(7)	
Cultural Services Staff	215	181	179	2	
Heritage	583	603	585	18	
Leisure Services	198	136	177	(41)	
Library Service	1,886	1,579	1,597	(18)	
Tourism	465	523	421	102	
<b>Total for Cultural Services</b>	<b>3,939</b>	<b>3,579</b>	<b>3,523</b>	<b>56</b>	<b>0</b>
Community Leisure	22	20	20	0	
Leisure	1,517	1,656	1,433	223	225
<b>Total for Community Leisure + Halo</b>	<b>1,539</b>	<b>1,676</b>	<b>1,453</b>	<b>223</b>	<b>225</b>
Countryside	1,579	1,301	1,451	(150)	(50)
Prow	611	527	534	(7)	10
<b>Total for Parks Countryside &amp; Prow</b>	<b>2,190</b>	<b>1,828</b>	<b>1,985</b>	<b>(157)</b>	<b>(40)</b>
Economic Development	770	666	741	(75)	(65)
Community Safety	299	349	293	56	
Community Regeneration	820	494	514	(20)	(16)
Regeneration Programmes	250	216	224	(8)	
<b>Total for Social &amp; Economic Regeneration</b>	<b>2,139</b>	<b>1,725</b>	<b>1,772</b>	<b>(47)</b>	<b>(81)</b>
Head of Economic and community services	155	127	141	(14)	(32)
Head of culture and Leisure	96	120	85	35	
<b>Total for Management</b>	<b>251</b>	<b>247</b>	<b>226</b>	<b>21</b>	<b>(32)</b>
<b>Community Services Total</b>	<b>10,058</b>	<b>9,055</b>	<b>8,959</b>	<b>96</b>	<b>72</b>



## **ENVIRONMENT & CULTURE AND REGENERATION DIRECTORATES: PERFORMANCE FOR THE NINE-MONTH PERIOD TO DECEMBER 2008**

**Report By: Improvement Manager**

### **Wards Affected**

County-wide

### **Purpose**

1. To update Members on the progress towards achievement of targets for 2008-09 relevant to the Community Services Scrutiny Committee and contained within the Environment & Culture and Regeneration Directorates Plans. This report adopts a similar format to that of the Integrated Corporate Performance Report (ICPR).

### **Financial Implications**

2. None.

### **Background**

3. The Council's Corporate Plan sets out its objectives, priorities, targets and key actions for each of the three years 2008-11. It includes all the indicators and targets in the new Local Area Agreement (LAA), as well as those in the Herefordshire Community Strategy (HCS). Each Directorate's plan sets out the contribution, in terms of objectives, priorities, targets and key actions, it will make to achieving the objectives of the Council's Corporate Plan as well as to the achievement of other Directorate priorities. Progress needs to be assessed regularly, together with the risks to achievement and the action being taken to address these and improve performance.
4. The overall position shows a further improvement in the number of indicators judged to be Green. The provision of data and more information about actions that should contribute to improved performance has enabled a rating as Green or Amber for a significant number of previously Red rated indicators.
5. For those indicators where it is possible to show comparative direction of travel the position has improved slightly since September, which was itself an improvement on July. There has also been an increase in the number of indicators where comparative data is available.

### ***Progress against the Council's Corporate Plan and Directorate Plans***

6. Following is an analysis of performance against target in relation to both the Corporate Plan and Directorate plans. For comparison, September's figures are in brackets:

	No. of indicators	On course to achieve target (or establish baseline)	Some progress, but data not available to determine whether the target will be achieved	Not on target / no activity reported
Corporate Plan (including LAA and HCS)	25 (25)	21 (18)	3 (7)	1 (0)
of which				
Economic Development and Enterprise theme	10 (10)	7 (6)	2 (4)	1 (0)
Safer and Stronger theme	13 (13)	12 (10)	1 (3)	0 (0)
Sustainable communities theme	2 (2)	2 (2)	0 (0)	0 (0)
Local Area Agreement (LAA)	12 (12)	12 (9)	0 (3)	0 (0)
Herefordshire Community Strategy (HCS)	16 (16)	12 (12)	3 (4)	1 (0)
All ICPR reported National Indicators (NIs)	20 (20)	15 (18)	5 (1)	0 (1)
All Directorate reported NIs	45 (45)	30 (26)	14 (19)	1 (0)
All ICPR reported indicators	33 (33)	25 (22)	5 (10)	3 (1)
All Directorate reported indicators	47 (47)	37 (26)	17 (22)	3 (1)

***Direction of travel***

7. Analysis of those indicators where it is possible to assess direction of travel is detailed below:

Direction of Travel			
	July	September	December
Improving	5	7	9
No real change	3	3	2
Deteriorating	1	2	2
<b>Total</b>	<b>9</b>	<b>12</b>	<b>13</b>

***Headlines***

- Generally positive in respect of Direction of Travel.
- Changes since September:

***Green from Amber***

- NI 152 "working age people on out of work benefits"

- NI 171 "new business registration rate per 100,00 resident population aged 16+"
- NI 30 "re-offending rates of prolific and priority offenders"
- NI 34 "domestic murder"
- NI 40 'drug users in effective treatment'

**Red from Amber**

- NI 166 "average earnings of employees in the area"
- BVPI 126 "domestic burglaries"

Robbery remains at **Red**.

**Overall performance**

8. There continues to be little substantive performance information for a significant number of indicators, since many of them are part of the new National Indicator set and have as their target that baselines should be established this year. However, reporting of both data and activity against indicators has improved significantly between July and December.
9. Three indicators are now judged Red:
  - Average earnings – although earnings in Herefordshire have increased the gap between the County and the West Midlands has increased
  - Domestic burglaries – this is a former Best Value Performance Indicator where the latest data is similar to the position last year and the likelihood of achieving the target challenging
  - Robberies - this is a former Best Value Performance Indicator where performance to September was worse than for the same period last year.
10. Details of the indicators reflecting each of the Corporate Plan themes are given in **Appendix A**. Within each theme indicators are separated into those that are included in the ICPR and other, related, indicators that are included in the Directorate Plans.

**Customer satisfaction**

11. Some services in both Directorates have had the benefit of regular monthly customer satisfaction surveys since March 2008, with results being available from June based on the new directorate structures. Coverage has gradually increased in the Environment and Culture Directorate, but only covers the Planning and Transportation division in the Regeneration Directorate at present. The survey is currently limited to requests for service which are received either through Info by Phone or through the highways inspection system. A group, from across both Directorates, is currently reviewing current arrangements for establishing customer satisfaction with the aim of encouraging a more consistent and systematic approach to the collection and analysis of customer data.

**RECOMMENDATION**

**THAT subject to any comments which Members may wish to make, the report be noted.**

**BACKGROUND PAPERS**

- None



ICPR Indicators	Reference	Indicator	Lead Directorate	2007-08 Outturn	2008-09 Target	Latest Outturn	July	September	December	Activity Reported			RAG rating	Direction of Travel	Reason for Judgements	
										July	September	December				
<b>Economic Development and Enterprise</b>																
152 Yes	Working age people on out of work benefits	Regeneration	Establish baseline	Outturn available November	8.6% (to May)	European Social Funded activity contracted from January 2009 to engage 14 workless individuals. Further activity to engage 200 workless individuals to be commissioned to commence April 2009. Exploration of appropriate approach to access Advantage West Midlands' 'Connections to Opportunities' Fund and R2Z funding to engage those workless individuals furthest from the job market. Worklessness Group convened to undertake actions to coordinate activity between key local agencies, and to extend this to a sub regional approach with other local authorities. Application made to Area Based Grant to minimise impact of economic downturn on individuals. Support businesses to diversify through new grant schemes - Diversity and Rural Enterprise (DARE) Grant application to be sent to AWM by mid December. - Targeted towards pre-start businesses, women, people with disabilities, and hard to reach groups.	A	A	G							Data shows improvement and activity reported that should impact on the baseline
161 Yes	Learners achieving a Level 1 qualification in literacy	Regeneration	58	32	Outturn available April	West Midlands Public Service Skills Challenge Skills Pledge has now been Signed by Hereford Hospitals NHS Trust, Hereford PCT and Herefordshire Council (PST). Which includes:	A	A	A						Activity showing progress towards target, but no outcome available	
162 Yes	Learners achieving an Entry Level 3 qualification in numeracy	Regeneration	Establish baseline	Outturn available April	See points for NI 161 immediately above.	The data for this indicator will be derived from the Department for Innovation, University and Skills (DIUS) and will be available as calendar year data from the Office for National Statistics (ONS) Annual Population Survey (APS). The results of which will be available the following August.	G	G	G						Activity reported that should impact on the baseline	
163 Yes	Working age population qualified to at least Level 2 or higher	Regeneration	Establish baseline	Outturn available August 2009	This is a new National Indicator, a baseline needs to be established. Initiatives, including the College of Technology and Train to Gain, are being developed to involve learners throughout the county in a range of learning activities which may lead to qualifications. - 25% of those in disadvantaged wards are being targeted.	G	G	G						Activity reported that should impact on the baseline		

Reference	Indicator	Lead Directorate	2007-08 Outturn	2008-09 Target	Latest Outturn	Activity Reported		RAG rating		Direction of Travel	Reason for judgements		
						July	September	December	July	September			
164	Yes		Working age population qualified to at least Level 3 or higher		Establish baseline				G	G		Activity reported that should impact on the baseline	
			These are National Statistics collected via ONS' Annual Population Survey and are available with an 8 month time lag.										
165	Yes		Working age population qualified to at least Level 4 or higher		Establish baseline				G	G		Activity reported that should impact on the baseline	
			These are National Statistics collected via ONS' Annual Population Survey and are available with an 8 month time lag.										
166	Yes		Average earnings of employees in the area		Regeneration	0.89·1 £384.40	>0.89·1 >£384.40	Outturn available October 2009	0.87·1 £389.40	A	A	R	
171	Yes	Yes	New business registration rate per 100,000 resident population aged 16+		Regeneration	40.1 (2006)	Target to be set March 2009	Outturn available October 2009	59.2% (2007)	A	A	G	
172		Yes	% of small businesses in an area showing employment growth		Regeneration		Establish baseline	Outturn available April 2009		G	G	G	
			Number employed in knowledge and technology intensive industries		Regeneration	10.923	>10.923	Outturn available April 2009		A	A	A	

Other related indicators

Reference	Indicator	Lead Directorate	2007-08 Outturn	2008-09 Target	Latest Outturn		Activity Reported		RAG rating		Direction of Travel	Reason for judgements	
					July	September	December	July	September	December			
151	Overall employment rate These are National Statistics collected via ONS' Annual Population Survey and are available with an 8 month time lag.	Regeneration	78.70%	No data	No data	No data	Schemes in place to fulfil the economic development strategy, including ESG; Rothenwas and Model Farm in Ross-on-Wye. Participation in National Enterprise Week starting 17th Nov with an exhibition at the Shire Hall to support new businesses and new business development	A	A	A	Activity showing progress towards target, but no data available		
153	Working age people claiming out of work benefits in the worst performing neighbourhoods Data is reported quarterly by Jobcentre Plus with a 6 month time lag	Regeneration		No data	No data	No data	Schemes being developed to address "Worklessness" schemes funded by EU sources. Also encourage new business start up via enterprise week and business link.	A	A	A	Activity showing progress towards target, but no data available		
173	People falling out of work and on to incapacity benefits*	Regeneration		Establish baseline	No data	No data	Schemes being developed to address "Worklessness" schemes funded by EU sources. Also DARE scheme project being developed to address working age people out of work.	G	G	G	Activity reported that should impact on the baseline		
174	Skills gaps in the current workforce reported by employers This data is collected by the LSC from a biennial survey. The next survey is due in 2009	Regeneration		Establish baseline	No data	No data	Working with the 6th Form College and Hereford Group training to identify and address skills gap for the future.	G	G	G	Activity reported that should impact on the baseline		
<b>Safer and Stronger Communities</b>													
4	ICPR Indicators						Parish plans; Community Led Planning Transition Group set up and working on the recommendations of the Review of Community led planning. Community Regeneration, HALC, Community First and Herefordshire Partnership continues to support start-ups and on-going plans. Parish Councils; Power of Well-being Order 2008 published that will help qualifying Parish Councils meet the identified needs of communities. PACT meetings; next round of meetings across the County (12 areas) in February 2009. Post offices; Despite considerable community effort supported by Herefordshire Council, Post Office Limited decided to close 20 post offices in county and introduce 9 outreach services*. Agreed that now the challenge is to find ways to support remaining post offices and their associated shops. However since the POL announcement, 3 more post offices have (temporarily) closed.	Establish baseline by March 2009					Activity reported that should impact on the baseline
							Telephone boxes; 104 out of 110 telephone boxes "Saved" from removal following recent consultation, carried out by Herefordshire Council. Issue now is to get BT payphones to maintain the boxes adequately. New Legislation; Herefordshire Council has agreed to participate in Sustainable Communities Act process, looking to submit proposals by July 31st 2009.						

Reference	Indicator	Lead Directorate	2008-09		Latest Outturn		Activity Reported		RAG rating		Reason for judgements
			Target	July	September	December	July	September	December	July	
6	Yes	Participation in regular volunteering									Activity reported that should impact on the baseline
		Data is collected through the Place survey biennially and will be available by March.									
9	Yes	Use of public libraries									Baseline established and further improvement activity reported
11	Yes	Engagement in the arts									
17	Yes	Perceptions of anti-social behaviour									Activity reported that should impact on the baseline
21	Yes	Data is collected through the Place survey biennially and will be available by March.									Activity reported that should impact on the baseline

Reference	Indicator	Lead Directorate	2008-09 Target	Latest Outturn	Activity Reported		RAG rating	Direction of Travel	Reason for Judgements		
					July	September	December	July	September	December	
30 Yes	Re-offending rate of prolific and priority offenders (PPO)	Regeneration	64	<52	No data	27	30	R A	△	Latest outturn is on target and better than last year	
39 Yes (Local)	Alcohol-harm related hospital admission rates per 100,000	Regeneration	1199	1260	272.8 (@ June)	265.3		R G G	△	Latest outturn is on target and better than last year	
40 Yes	Drug users in effective treatment	Regeneration	494	504	Due November	Due February	533	R A	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year	
47 Yes	People killed or seriously injured in road traffic accidents	Regeneration	133 (2007)	129 (2008)	36 (January to June)	56 (January to August)	84 (January to November)	G G G	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year	
48	Children killed or seriously injured in road traffic accidents	Regeneration	11 (2007)	11 (2008)	4 (January to June)	4 (January to August)	6 (January to November)	G G G	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year	
	99c	The number of people slightly injured in road traffic collisions	713	<713	355 (January to June)	572 (January to August)	632 (January to November)	R G G	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year	
	126	Domestic burglaries per year, per 1,000 households in the Local Authority area	Regeneration	3.9	<3.9	0.8	2	3.1	R A	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year
	127a	Violent crime per year, per 1,000 population in the Local Authority area	Regeneration	15.6	<15.6	3.7	7.6	10.9	G G G	△	Outturn for the first quarter has become available and shows that performance is on target and better than last year



Reference	Indicator	Lead Directorate	2008-09		Latest Outturn		Activity Reported		RAG rating		Direction of Travel		Reason for judgements
			Target	Outturn	July	September	December	July	September	December	July	September	
10	Visits to museums and galleries	Environment & Culture	Establish baseline by March 2009	48%				Baseline from the Active People Survey (April-October 2008) has now been established and detailed analysis of the data planned. Animate project for Hereford Museum and Art Gallery – awaiting results of full application following successful first stage bid. Museum on the Move Summer Tour – 6,381 visits (venues included 40 schools and 5 day care centres).	G G G				Activity reported that should impact on the baseline
15	Serious violent crime rate	Regeneration	No data	0.331	0.768	Not a priority area for HCSDP - data monitored	R A A						Data reported but no detail available yet of past performance or target
16	Serious acquisitive crime rate	Regeneration	No data	3.565	5.263	Not a priority area for HCSDP - data monitored. The low number of domestic burglaries in the county is currently being promoted through the 'Not in Herefordshire' campaign, which is designed to address people's fear of crime.	R A A						Data reported but no detail available yet of past performance or target
18	Adult re-offending rates for those under probation supervision	Regeneration	No data	No data	No data	Qtr3 data not available. Until February 2009.	R A A						Data reported but no detail available yet of past performance or target
20	Assault with injury crime rate	Regeneration	No data	3.167	4.215	No target set by WMC as not considered a tier 1 priority for Herefordshire, therefore monitored internally by WMC and performance monitored against short, medium and long-term trends and risk assessed as appropriate. 2008-09 est. performance is 1.068, the rate for 2008/09 is therefore 1.068/1.7840x100 = 5.99	R A A						Data reported but no detail available yet of past performance or target
22	Perceptions of parents taking responsibility for the behaviour of their children in the area	Environment & Culture			Establish baseline by March 2009			G G G					Activity reported that should impact on the baseline
24	Satisfaction with the way the police and local council dealt with antisocial behaviour	Environment & Culture			Establish baseline by March 2009			G G G					Activity reported that should impact on the baseline
25	Satisfaction of different groups with the way the police and local council deal with anti-social behaviour	Environment & Culture			Establish baseline by March 2009			G G G					Activity reported that should impact on the baseline
27	Understanding of local concerns about anti-social behaviour and crime by the local council and police	Environment & Culture			Establish baseline by March 2009			G G G					Activity reported that should impact on the baseline
28	Knife crime rate	Regeneration	No data	0.078	0.090	Not a priority area for HCSDP - data monitored. There have been 14 knife crime offences in the period April to September 2008 (106 for the Force over the same time period). Est. serious knife crime rate for 2008/09 is 28/17840x1000 = 0.157. No local target set by WMC as 'no's are low for Herefordshire and are performance monitored against short, medium and long term trends and risk assessed as appropriate.	R A A						Data reported but no detail available yet of past performance or target
29	Gun crime rate	Regeneration	No data	0.028	0.039	Not a priority area - data monitored. Correction to Qtr1 figures - should have been 0.022 and not 0.168 as previously reported as this was for the West Mercia Force as a whole. Est. performance for 2008/09 is 10/17840x1000 = 0.055. No local target set as by WMC as 'no's are low for Herefordshire and are performance monitored against short, medium and long term trends and risk assessed as appropriate.	R A A						Data reported but no detail available yet of past performance or target
32	Repeat incidents of domestic violence	Regeneration			Establish baseline by March 2009			R G G					Activity reported that should impact on the baseline

Reference	Indicator	Lead Directorate	2007-08 Outturn	2008-09 Target	Latest Outturn	Activity Reported	RAG rating	Direction of Travel	Reason for judgements
NIS	LAA	HCS	CP	BVPI	APA				
33	A arson incidents	Regeneration	No data	Quarter 1&2: data a) 1.35 b) 4.20	Quarter 1&2: data a) 2.12 b) 5.77	These indicators are based on the actual figures of 38 deliberate primary fires and 103 deliberate secondary fires from April 2008 to December 2008. The Hereford & Worcester Fire and Rescue Service continues to undertake arson prevention work, a new education assistant with responsibility for Herefordshire has now been appointed	R A A	July September December	July September December
34	Domestic violence – murder	Regeneration	No data	0	0	Not a priority area - data monitored	R A		Although no target or activity reported performance is at maximum
38	Drug-related (Class A) offending rate	Regeneration	Establish baseline by March 2009	The definition of this indicator is still under development.			R G G		Activity reported that should impact on the baseline
41	Perceptions of drunk or rowdy behaviour as a problem	Environment & Culture	Establish baseline by March 2009	A multi-agency tasking and coordination group has been established and this meets fortnightly to share intelligence information and use its shared resources to target identified hotspots. The police and relevant representatives of the Council attend each PACT meeting to identify and respond to local concerns			G G G		Activity reported that should impact on the baseline
42	Perceptions of drug use or drug dealing as a problem	Regeneration	Establish baseline by March 2009	Data will be available following the Herefordshire Quality of Life Survey in early 2009. Work through the drug forums to address perceptions.			R A A		Data reported but no detail available yet of past performance or target
49	Number of primary fires and related fatalities and non-fatal casualties, excluding precautionary checks	Regeneration	No data	Quarter 1&2: data a) 76.22 b) 0.00 c) 1.68	Quarter 1&2: data a) 122.74 b) 0.00 c) 15.04	There have been no fatalities from primary fires in Herefordshire in the first nine months of 2008-09. The other parts of this indicator are based on the actual figures of 219 primary fires and 9 injuries from April 2008 to December 2008. The Hereford & Worcester Fire and Rescue Service continues to undertake prevention work in Herefordshire focusing on hard to reach 'at risk' groups.	R A A		Data reported but no detail available yet of past performance or target
143	Offenders under probation supervision living in settled and suitable accommodation at the end of their order or licence	Regeneration	No data	81%	78%	Herefordshire = 98 living in suitable accommodation from 121 reviews = 8.1% as at end Sept 2008. This is currently on course to meet target. Performance for West Mercia region to 30 Sept achieved 78%.	R A A		Data reported but no detail available yet of past performance or target
144	Offenders under probation supervision in employment at the end of their order or licence	Regeneration	No data	53%	54%	Herefordshire = 52 in employment from 99 reviews = 53% as at end Sept 2008. This is currently on course to meet target. Performance for West Mercia region to 30 Sept achieved 47%.	R A A		Data reported but no detail available yet of past performance or target
<b>Sustainable Communities</b>									
<b>ICPR Indicators</b>									
	Yes		Ease of access to services	Regeneration	Establish baseline by March 2009	Mapping survey of Parish Councils being undertaken in conjunction with Planning Department. This will help inform the database which is being developed to collate information on the 10 key services detailed in the Household Survey. Multi use centres in development in Ledbury, Leominster and Peterchurch. Peterchurch an example of joint service provision - early years will provide an outreach children's centre, library service to be provided.	R G G		Activity reported that should impact on the baseline
	Yes		Quality of Life - % of people who feel certain aspects need improving:	Regeneration	Establish baseline by March 2009	Data from the Place Survey is to be completed on a biennial basis by the Council in accordance with guidance issued by the Department for Communities and Local Government. will provide a baseline for this indicator. Activities related to a number of other performance measures impact in this area such as: Partnership with Local Police on addressing fear of crime entitled 'Not in Herefordshire' Positive public campaign to give confidence to business sector centred on advertising Britain award	A G G		Activity reported that should impact on the baseline

**PROGRESS REPORT ON ACTION PLAN FOR THE EDGAR STREET GRID (ESG) SCHEME****Report By: Head of Economic and Community Services****Wards Affected**

County-wide

**Purpose**

1. To update Members on progress and delivery of the Action Plan in response to the Scrutiny Review of the Edgar Street Grid Scheme (ESG).

**Financial Implications**

2. There are no direct financial implications of this report.

**Background**

3. The Community Services Scrutiny Committee conducted a review of the ESG scheme as a major project taking place in Herefordshire which will have significant impact on the county. The interviews for the review took place on the 30<sup>th</sup> September, with a subsequent meeting on the 2<sup>nd</sup> October for Members to formulate key considerations, themes and recommendations.
4. All of the recommendations were accepted by the Cabinet Member as a reasonable assessment of consideration and concerns arising from the ESG scheme. This was reported to this Committee on 12 December with an accompanying action plan.
5. The attached Action Plan gives progress on targets and milestones as of 25 March 2009.

**RECOMMENDATION****THAT the progress to achieve the action plan be noted.****BACKGROUND PAPERS**

- None



## Action Plan in response to Community Services Scrutiny Review of Edgar Street Grid Development

Update March 2009

<b>Recommendation: 1</b>	The Expanded City Centre – That the scheme is referred to as the expanded City Centre to reflect the “one city” approach in creating benefit for and linkages between the whole of the city centre area.	Achieved to a degree. ESG still referred to in part as historic reference.
<b>Actions</b>	<ul style="list-style-type: none"> <li>• Use the term “expanded City Centre” in any form of marketing, PR, etc., to reflect the focus of new development to create a thriving and economically prosperous City Centre</li> <li>• Progress with the development of the expanded city centre project, starting with infrastructure improvements with link road planning application submitted in 2009</li> <li>• Establish design strategy to cover the extended City Centre and historic centre through a commission to Ben Hamilton-Baillie to produce the strategy for adoption in April 2009</li> <li>• Make improvements to Widemarsh Street as a key linkage to the expanded City Centre with agreed process for detailed design, costs/inclusion in Capital Programme by February 2009.</li> </ul>	<p>Planning permission for road infrastructure due for submission in summer 2009.</p> <p>Decision on consultation progress on Design Strategy agreed at the end of March with potential consultation in April 2009. This will be linked to regeneration scheme for Widemarsh Street.</p>
<b>Recommendation: 2</b>	Consultation – The importance of full consultation is recognised both to ensure the best result for the people of Herefordshire, but also to ensure compliance with all planning regulations. ESG to continue with its current consultation (both giving and receiving) and to investigate and use other innovative methods of consultation as appropriate.	Consultation workshops were held by ESG on the 28 <sup>th</sup> January (business relocation) and 29 <sup>th</sup> January (transport hub). The Buttermarket information display is now in operation. The ESG website has been refreshed and now includes a Facebook link. ESG enewsletters continue to be circulated on a quarterly basis.
<b>Actions</b>	<ul style="list-style-type: none"> <li>• Consultation, both formal and informal, will continue as the development progresses. Specific events on the integrated transport hub, business relocation, the new area, the retail quarter, strategic flooding and sustainability are all planned by ESG for the early part of 2009. Other opportunities for people to comment and raise issues will come through the establishment of an information stall in the Butter Market, meetings, the ESG website and a regular programme of newsletters.</li> </ul>	Consultation workshops were held by ESG on the 28 <sup>th</sup> January (business relocation) and 29 <sup>th</sup> January (transport hub). The Buttermarket information display is now in operation. The ESG website has been refreshed and now includes a Facebook link. ESG enewsletters continue to be circulated on a quarterly basis.

	<ul style="list-style-type: none"> <li>Specific formal consultation will be undertaken on elements of the scheme as these reach the stage of submission of planning applications. This consultation will be carried out by ESG and development partners prior to submission and by the Council as local planning authority during the consideration of schemes after submission, all to meet the requirements of the Council's Statement of Community Involvement.</li> </ul>	Further consultation events will be arranged as required, including on specific schemes ahead of the submission of planning applications.
<b>Recommendation: 3</b>	Town Centre Impact Study – That the Town Centre Impact Study commissioned by Stanhope as part of the planning process, is independently verified or conducted.	
<b>Actions</b>	<ul style="list-style-type: none"> <li>Stanhope to commission independent company to prepare Impact Study to accompany planning application submission.</li> <li>Herefordshire Council to verify information submitted and subject to public scrutiny as part of the planning process, following established procedures. This includes the commissioning by the Council of an independent audit of the Study to provide expert advice to the local planning authority.</li> </ul>	To be progressed at suitable time.
<b>Recommendation: 4</b>	Business as Usual – that a partnership approach lead by the City Partnership is taken to address any down turn in use of the City Centre during construction work.	
<b>Actions</b>	<ul style="list-style-type: none"> <li>That the Hereford City Partnership create a plan of action by April 2009 to address marketing requirements during construction work, including development work for the Cathedral Close.</li> </ul>	'On Your Doorstep' promotional campaign for local businesses to be launched April 2009. Use of vacant shops by local artists being progress with scheme up and running in May 2009.
<b>Recommendation: 5</b>	Linkage to the Countyard – consideration is given to creating better linkage to the Countyard Centre for the Arts for the venue to be part of the wider leisure offer presented as part of the expanded city development.	
<b>Actions</b>	<ul style="list-style-type: none"> <li>To be taken forward in detailed design of the new development on the old Livestock Market site.</li> </ul>	Design work on the new development continuing and this issue is being addressed through this process.

<b>Recommendation: 6</b>	Hereford City Centre Regeneration Strategy - The Hereford City Centre Regeneration Strategy as a ten-year ambition is endorsed. The strategy should be presented to Committee specifically outlining the implementation of schemes through a partnership approach.
<b>Actions</b>	<ul style="list-style-type: none"> <li>• That a report is presented to Community Services Scrutiny Committee.</li> </ul>
<b>Recommendation: 7</b>	Support for Businesses - For the committee to fully understand via written report the current and intended support to businesses to relocate from the ESG site.
<b>Actions</b>	<ul style="list-style-type: none"> <li>• That a report is presented to Community Services Scrutiny Committee at the first opportunity.</li> </ul>
<b>Recommendation: 8</b>	Inclusion of the Football Ground – For officers of the Council to submit a report to Committee on the current position and options available to enable the development of the Football Ground.
<b>Actions</b>	<ul style="list-style-type: none"> <li>• That a report is presented to Community Services Scrutiny Committee at the first opportunity.</li> </ul>



## COMMITTEE WORK PROGRAMME

**Report By: Assistant Chief Executive – Legal and Democratic**

### Wards Affected

County-wide

### Purpose

- 1 To consider the Committee's work programme.

### Financial Implications

- 2 None

### Background

- 3 A report on the Committee's current work programme will be made to each of the scheduled quarterly meetings of this Scrutiny Committee. A copy of the outline work programme is attached at Appendix 1.
- 4 The programme may be modified by the Chairman following consultation with the Vice-Chairman and the Director of Regeneration and the Director of Environment & Culture in response to changing circumstances.
- 5 Should any urgent, prominent or high profile issue arise, the Chairman may consider calling an additional meeting to consider that issue.
- 6 Should Members become aware of any issues they consider may be added to the scrutiny programme they should contact both the Director of Regeneration and the Director of Environment & Culture or Democratic Services to log the issue so that it may be taken in to consideration when planning future agendas or when revising the work programme.

### Recommendation

**THAT subject to any comment or issues raised by the Committee the Committee work programme be approved and reported to the Strategic Monitoring Committee.**

### BACKGROUND PAPERS

- None identified.



## COMMUNITY SERVICES SCRUTINY COMMITTEE

### WORK PROGRAMME PRESENTED FOR CONSIDERATION ON 6 APRIL 2009

<b>29 June 2009</b>	
	<ul style="list-style-type: none"><li>• Budget</li><li>• Performance Monitoring</li><li>• Edgar Street Grid – Update</li><li>• PACT Meetings</li><li>• Charter for Herefordshire Councils</li><li>• Public Rights of Way</li><li>• Consider the Executive's response to the Scrutiny Review of Tourism</li><li>• Consider the Executive's response to the Scrutiny review of the Community and Safety Drugs Partnership</li></ul>
Scrutiny Reviews	Herefordshire's Future Economic Policy
<b>5 October 2009</b>	
Items	<ul style="list-style-type: none"><li>• Budget</li><li>• Performance Monitoring</li><li>• Edgar Street Grid – Update</li><li>• Economic Downturn</li></ul>
Scrutiny Reviews	
<b>7 December 2009</b>	
<b>12 April 2010</b>	

Further additions to the work programme will be made as required.

